TOWN OF CORTLANDT PLANNING AND ZONING BOARDS

ZONING BOARD MEETING

Town Hall

1 Heady Street

Cortlandt Manor, New York 10567

September 27, 2022

7:00 p.m. - 8:30 p.m.

MEMBERS PRESENT:

David S. Douglas, Chairman

Wai Man Chin, Vice Chairman

Chris Beloff, Member

Michael Fleming, Member

Frank Franco, Member

Benito Martinez, Member

Tom Walsh, Member

ALSO PRESENT:

Chris Kehoe, Director of Planning

Michael Cunningham, Deputy Town Attorney

1	September 27, 2022
2	(The board meeting commenced at 7:00 p.m.)
3	MR. DAVID S. DOUGLAS: Okay, welcome to
4	the September Zoning Board of Appeals meeting. We
5	begin with the pledge of allegiance.
6	MULTIPLE: I pledge allegiance to the
7	flag of the United States of America, and to the
8	Republic for which it stands, one nation, under
9	God, indivisible, with liberty and justice for
10	all.
11	MR. DOUGLAS: Thank you. Mr. Kehoe, if
12	you could call the role.
13	MR. CHRIS KEHOE: Mr. Martinez?
14	MR. BENITO MARTINEZ: Here.
15	MR. KEHOE: Mr. Franco?
16	MR. FRANCO: Here.
17	MR. KEHOE: Mr. Chin?
18	MR. WAI MAN CHIN: Here.
19	MR. KEHOE: Mr. Douglas?
20	MR. DOUGLAS: Here.
21	MR. KEHOE: Mr. Walsh?
22	MR. WALSH: Here.
23	MR. KEHOE: Mr. Beloff?
24	MR. CHRIS BELOFF: Here.

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MR. KEHOE: And Mr. Fleming?

MR. MICHAEL FLEMING: Here.

MR. DOUGLAS: Okay. The first item on the agenda is the adoption of the minutes from the August meeting. Unfortunately, there seems to be some sort of logistical issue, so we don't have those minutes, so we'll get them and we'll adopt them presumably at the next meeting.

We've got one new public hearing today. It's case number 22-5, application of the Gurdjieff Foundation for the property of the Danish Home of the Aged for an interpretation challenging the determination of the town code enforcement official that the proposed use of the existing Danish Home as either a religious use or as a pre-existing non-conforming use is not permitted in the R-80 zoning district and this is property located at 1065 Quaker Bridge Road. Is somebody here from the applicant? Okay. And Mr. Walsh, this is your case. I'll turn it over to you. Okay.

MR. WALSH: How are you today? Just state your name and what you represent.

MS. KAREN HAGSTROM: My name is Karen Hagstrom with Stenger, Diamond and Glass and we represent the applicant. Can you hear me okay with the microphone?

MR. DOUGLAS: Yes.

MS. HAGSTROM: Thank you.

MR. WALSH: So you just give a presentation on your proposal, what, what this is going to be, and what, your, you know, how you guys are interpreting what the code enforcement has ruled on your case.

MS. HAGSTROM: Thank you very much. So just before we get started preliminarily, I know we had made inquiry of the town attorney about Board Member Franco, and I mean no disrespect, but obviously, for the integrity of the process, we have been informed that he just had objections to the cell tower, that it has nothing to do with our project. And also that his wife is not affiliated in any way with the Teatown Alliance, who have expressed opposition to this project, so I just want to confirm. Is that correct?

MR. FRANCO: That's correct.

MS. HAGSTROM: Thank you. So, to begin, just in general, you should all have our packet, but the Gurdjieff Foundation is, we've applied as a place of worship and religious instruction and said that we are -- that's a permitted use in the R-80 zoning district, which is where this property is, that's currently owned by the Danish Home and our clients are in contract to purchase it.

The Gurdjieff Foundation is a 501(c)3 exempt organization for charitable purposes. The activities of the foundation, and I won't go into detail, it's in our submission, but just generally speaking are based in religion. The Gurdjieff's teachings are what the members of the organization are -- any member can apply, any person rather, can apply to become a member. There's no restriction on membership, so it's basically open to the public.

But Gurdjieff referred to his teaching as esoteric Christianity, and it's just notable and what I, what I included in the submission is that an administrative agency such as yourself,

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such as a ZBA, are not to determine what a religion is unless it's proved to be insincere or a sham, which is what our highest court, the Court of Appeals has ruled.

So they've been in business and operating in this particular foundation since 1953 I believe it is? '53, I got it right. Okay, 1953. So I think, and operating several other locations with this same operation and obviously that would show to this board that this is not insincere or a sham or something just put up to this particular property.

And if the board needs more detail about the religious background, we're happy to provide that, but it is in some of the submissions, in particular, in Exhibit D, that you have before you.

So, getting to the, the denial from the code enforcement officer, his first statement relates to that religious use by stating the Certificate of Incorporation is for membership corporation, not a religious organization. So, our response to that is that the Certificate of

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Incorporation does indeed say it's forming a membership corporation under the membership corporation's law, which is now the not-forprofit corporation law. So, but that factor, you know, you can be a religious organization and be incorporated either under the not-for-profit law, which was formerly the membership corporations law, or under the religious corporations law, and I cited some case law in my submission, is for denominational churches. But you can still be religious and not be a denominational church. So I did cite to you even some case law that talks about a Young Christianity Association. It's not a denominational church, but it certainly is religious and it doesn't have to be formed under the religious corporations law, the not-forprofit law.

So that's essentially in a nutshell what our dispute, if you will, is with the code enforcement officer's determination on that point.

Our Certificate of Incorporation refers to Gurdjieff's teachings, that that's what the

organization, the primary purpose of it is, and those, so while it doesn't explicitly use the word, quote unquote religious in the Certificate of Incorporation, those teachings are religious in nature and everything they do is grounded in religion and the specific teachings of Gurdjieff.

So, the next -- so we believe that we are permitted under two and possibly three I'll get to, independent bases. So the next is a pre-existing non-conforming use.

MR. DOUGLAS: Before you go on to the next one --

MS. HAGSTROM: Sure.

MR. DOUGLAS: -- can I just ask a question or two? What, what's the, the difference between a religious teaching and a philosophy that has certain religious elements, because I guess I need some more clarification as to that. It seems to me that, and I understand the state needs to be very wary of questioning whether something is religion or not. I'm very cognizant of that.

MS. HAGSTROM: Right, just under the

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First Amendment, correct.

MR. DOUGLAS: Right, right, I'm fully aware of that. But I'm just trying to get a handle of what the difference in your mind is between religious teaching or religion inspired religion, you know, or a philosophy that has religious elements in it, or it's been inspired or influenced by it.

MS. HAGSTROM: Right. So, I mean just to take that back, a step back a little bit, part of it, so your code does not have a definition of religious instruction or place of worship. So what your code says in the definitional section is that then you go to the most recent edition of the Webster's Unabridged Dictionary. So what we provided with our packet were printouts from that actual dictionary, and I just caution the board that in reviewing some of the opposition materials early on, they used a different dictionary. So you, you know, I think you really have to -- they used the Collegiate, not the Webster's Unabridged, and I don't mean to be overly technical but when your code says use

1	September 27, 2022
2	this, I truly believe that's what you have to
3	use.
4	MR. DOUGLAS: We've had this issue with
5	the Webster's International Dictionary, which I
6	think is what it says. I don't think there's,
7	there is such a thing per se, as the Webster's
8	International Dictionary. So you quoted from the
9	Miriam Webster Dictionary.
10	MS. HAGSTROM: The Webster's
11	MR. DOUGLAS: Webster's is a generic
12	term, and unfortunately our codes just says
13	Webster's. It doesn't say what, what company or
14	Webster's is.
15	MS. HAGSTROM: It says Webster's
16	Unabridged. I actually got a subscription to it,
17	for \$5.
18	MR. DOUGLAS: Which is published, but,
19	I'm not arguing with you.
20	MS. HAGSTROM: Right. I understand.
21	MR. DOUGLAS: Just that's published by
22	the Miriam-Webster company.
23	MS. HAGSTROM: Okay.
24	MR. DOUGLAS: That's a particular

1	September 27, 2022
2	private company. Webster's Dictionary is just a
3	phrase used to describe dictionaries.
4	MS. HAGSTROM: Okay.
5	MR. DOUGLAS: Which is a problem with
6	our code, not with your position.
7	MS. HAGSTROM: Yes, understood. And
8	there is also, it refers to the standard
9	industrial classification, so we included, you
10	know, the only thing that I could find that did
11	have a section on religious organization, which I
12	quoted it and put in there.
13	MR. DOUGLAS: Right. And that's another
14	problem with our code. This board has recommended
15	to the Town Board now, more than once, that they
16	revise that. Again, this has nothing to do with
17	your position, but that's the outdated code and
18	they should be using the NAIC I think is the one.
19	MS. HAGSTROM: Yes.
20	MR. DOUGLAS: NAIC is from what 40 years
21	ago, or something at this point.
22	MS. HAGSTROM: Right.
23	MR. DOUGLAS: But anyway, that's not,
24	that's not your problem, that's the town's

September 27, 2022 problem.

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MS. HAGSTROM: Okay. I just wanted to give the background though, that it isn't defined, those terms are not defined in your code, so we have to go to common, you know, dictionary definition is what your code says. And I think when you go those, I know when you go to those dictionary definitions, what you're going to find is it's often, you know, like Gurdjieff's teachings speak of it, an omnipotent and benevolent creator of all things and then astoral body, you know, things like that, that really refer to religion as opposed to the philosophical that you, you presented as an example to me. They do meditation, you know, they, they all of their activities are related to these teachings of bettering one's self and your relationship to mankind. So, and --

MR. WALSH: Quick question.

MS. HAGSTROM: I'm sorry, go ahead.

MR. WALSH: How many other locations?

You said there's multiple locations. Are there
any in New York State and what is their --

	page 14
1	September 27, 2022
2	MS. HAGSTROM: Yes, there's two, right?
3	UNIDENTIFIED MALE: In New York State?
4	MS. HAGSTROM: In New York State, right?
5	MR. WALSH: Yes.
6	MS. HAGSTROM: There's Tusten and New
7	York City.
8	MR. WALSH: And what do they fall under,
9	like their incorporation for that? Is it the
10	same?
11	MS. HAGSTROM: It's the same
12	corporation.
13	MR. WALSH: Okay.
14	MS. HAGSTROM: Yes.
15	UNIDENTIFIED MALE: But there are
16	affiliates, associates, in New York State as well
17	as [unintelligible] [00:11:21]
18	MR. DOUGLAS: Okay, if you
19	MS. HAGSTROM: There are four affiliates
20	in New York State, sorry.
21	MR. DOUGLAS: this is being recorded.
22	MS. HAGSTROM: Yeah,
23	MR. DOUGLAS: Okay, go ahead.
24	MS. HAGSTROM: Well, I want to make sure

I give an accurate answer, absolutely, so. Any other questions before I move on to --

MR. DOUGLAS: Okay, so, so I'm, to get back to my question, I'm just trying to, so if I'm understanding, you're saying that this is a religion because there's, because of the teachings include things about omnipotent beings or whatever the phrase was, and, and practices such as meditation?

MS. HAGSTROM: Right. So central to the teaching is a focus on the individual human being in relation to all your influences of life, with the emphasis on self-study, self-awareness for your own personal development and harmonious relations with other human beings in the world. I mean I think you will find that that is a central tenet if you will, of many religions. And Gurdjieff's teachings were grounded in many religions, you know, but that is the general global teaching of what Gurdjieff, you know, stands for, or what the, all of the teachings are in relation to.

And so there's meditation, there's

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crafts, there's sacred dances, you know, there's music that's based, you know, religious music, a lot of things that would be similar to a traditional religion as well.

MR. DOUGLAS: And this is going to show my ignorance of the law. But are religious institutions, are they incorporated under 501(c)3, just like other non-profits, or is there a separate section for, for churches, for instance?

MS. HAGSTROM: For churches, I, for a denominational church, and I'm not corporate law is not -- we can certainly get you that answer. That's not my specialty, but I certainly know from having researched this and this is that the religious corporations law is specifically set up for churches. That's a different thing, incorporating as a church. You can be religious and not be a church. And I think that's exemplified by your own code that says church or other place of worship. You're not limiting it to church, religious corporations law, so yes, it can be a 501(c)3 charitable, religious, yes.

1	September 27, 2022
2	MR. DOUGLAS: But again, I just want to
3	emphasize, I'm just trying to get a handle on
4	this and
5	MS. HAGSTROM: Yeah, yeah.
6	MR. DOUGLAS: and also reemphasis, I
7	understand that the, we need to be very wary
8	about saying, you know, as to putting our views
9	as to what is a religion or what's a religious
10	practice. I, I'm, again, I just want to stress
11	that. I get that, and I think everybody else
12	understands as well.
13	MS. HAGSTROM: Well, I just want to make
14	sure that, you know, that is just the law, right.
15	MR. DOUGLAS: That's the law.
16	MS. HAGSTROM: Yes.
17	MR. DOUGLAS: That's the First
18	Amendment.
19	MS. HAGSTROM: Yes. Right. Right.
20	MR. DOUGLAS: Mm-hmm.
21	MS. HAGSTROM: So shall I move on to the
22	pre-existing, non-conforming use, or does anybody
23	have any other questions? Okay. So pre-existing,
24	non-conforming use, this board, well not this

September 27, 2022

board, but in 1953, the Danish Home, there was an appeal to the ZBA, the zoning enforcement officer was going to issue a certificate of occupancy, and the zoning board upheld that because the property was formerly owned by the Ramble Resort Corp. and the official name is in my, in my submission, and they said it was a home for the aged, and that's not to be confused with a nursing home. It was a home for the aged and that they were similar to a residential hotel as the Ramble Resort Club had been, and they approved under that, under that use. And that's how they became a pre-existing, non-conforming use.

And I contend still are a pre-existing, non-conforming use. So I think -- well, let me start with what Mr. Rogers put in his decision was a one-sentence, "the Danish Home is/was a conforming use in the current town code". So reading the tea leaves, you know, it's a one-liner, I'm trying to figure out what exactly that means, and that's why I asked for Mr. Rogers to be here tonight. I understand he couldn't be and I am making that request again, that the be here

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September 27, 2022

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at least for the next meeting since he couldn't make it tonight, so we can have further insight into why he wrote that.

But what I can surmise is from Mr. Schwartz had issued a letter stating that there is a section in your town code, I believe it's 307-84, which states that if there is use that was a prior non-conforming use, that now is permitted with the adoption of the code as a special use permit, that it's deemed to have a special use permit. And what Mr. Schwartz referred to is a nursing home. And what's why I told you that that distinction is critical, because the Danish Home is not a nursing home. There's different licensing requirements for a nursing home, there's different levels of patient care. And indeed this, the board, the ZBA in 1953 said home for the aged, and that's what the Danish Home is, it's a home for the aged, not a nursing home.

And in that 1953 decision, the zoning board actually said they would not countenance a nursing home. So they said, they clearly

1	September 27, 2022
2	distinguished between those two uses, nursing
3	home versus home for the aged.
4	So the home for the aged still is a pre-
5	existing, non-conforming use. So I think there
6	was just confusion with the argument that was
7	presented under that code section. It's the only
8	thing I can surmise from reading that sentence,
9	from being familiar and from the argument that
10	was presented from Mr. Schwartz.
11	MR. DOUGLAS: With respect to non-
12	conforming use, I believe, if I'm remembering
13	correctly, then after a year of non-use, then
14	MS. HAGSTROM: Mm-hmm.
15	MR. DOUGLAS: then your, persons can
16	no longer be grandfathered in.
17	MS. HAGSTROM: That's correct.
18	MR. DOUGLAS: What, what
19	MS. HAGSTROM: And that
20	MR. DOUGLAS: when, when did the
21	Danish Home, the Danish Home is not, no longer
22	operating, at least it no longer has residents,
23	so and it hasn't since last year, I think. So
24	isn't that more than a year?

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him, so.

2 MS. HAGSTROM: So the last, and it is addressed in there, but I do think it's been over 3 a year since, and it's in my papers, so I defer 4 5 to, that would obviously be the most accurate, but my recollection is what I do know standing 6 7 here right now, is that in January 2022, meaning, meaning less than a year ago, the last staff 8 member moved out. And what I also know is that 9 10 the case law says that, and it is cited in some 11 of the exhibits, one of the exhibits in here, is 12 that the case law states that it's a really 13 minimal standard that you have to meet. If there 14 is any use, minimal use, it, it, it meets, meets that criteria. So there was not a complete 15 16 abandonment. It has to really be a complete 17 abandonment in order to have that one year 18 trigger. You are correct, there is a one-year. 19 So Mr. Rogers did not address that in 20 his decision. You know, he didn't say that, but we, Mr. Schwartz did raise that issue and we have 21 22 responded to it. So I don't know if he decided 2.3 that wasn't, you know, I can't, I can't speak for

And, and our use, I would say is similar to a residential hotel use in that there will be people staying overnight. They don't expect more than 75 people at a time, so the use by the Gurdjieff Foundation would also fit within that preexisting non-conforming use as the resort did to the Danish Home to our use.

MR. DOUGLAS: Does the clock start or stop ticking for the one year since they got their application in? I guess it's our procedure?

MR. MICHAEL CUNNINGHAM: I would think that since they got it in before the year mark, I would have to research it, that, you know, it would toll the limitations period. But I'd have to further research that.

MS. HAGSTROM: So one other thing that I want to discuss is we, we originally went before the planning board under the category of non-school curriculum program, because on its face, right, non-school curriculum program seems to fit dead on, and we, we thought we were, in a way, giving the town something through a special use permit if they were concerned about our use, they

2.3

September 27, 2022

could put restrictions on it, and we thought that the town might, in and of itself, be more comfortable with that as a use. Despite us knowing about, you know, the religious, we thought that might be more problematic just because it doesn't require a special use permit. So, and a non-school curriculum, you know, it's Gurdjieff's teachings, it's a non-school curriculum program.

The issue became that it is under private nature preserve, under that, that category, which Mr. Schwartz pointed out. But when you're looking at that category, I will say it is a -- it appears to be very, a broad category and if you don't mind, I'm just going to get my phone because my kids will be proud, I snapshotted something on my phone. So there are the other uses in the subcategories under private nature preserve really are on the same type of use as us. You know, they're not a nature preserve in the traditional sense of what you would think it is either, like hiking trails for passive recreational use. You know, the Gurdjieff

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Foundation intends to keep all of the natural environment as it is. They don't intend to take down trees, or, and their members' garden, you know. So they do intend to maintain the integrity of the property. They're going to use the existing structures. I know we're not here for site plan approval. But it's 48 acres and it's got pretty good buffer and natural environment and open space and they do intend to keep it that way. So that, that's one example.

There's also private and public school curriculum school programs and there's a non-school curriculum programs, the use of the land for organized outdoor group activity. So as you go down that list, we do really seem to fit in that. It was just your def- you do have a definition of private nature preserve in your code, and it does talk about educational for the environment. But it does include passive recreation, which for example, those hiking trails would include.

So, the code enforcement officer in his last sentence, you know, he had three sentences

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in his determination, and the last sentence says, "the use proposed is not underlined permitted". So I think that's broad enough to just say our use as a whole he's saying is not permitted. So if this board were inclined and found on this interpretation that we're requesting, that non-school curriculum program is the best fit, obviously, we would encourage the board to go that way. We were before the planning board, we're heavy into this site plan approval and special use permit process. And before we, you know, got this determination and had to come to you. So that's just one last thing.

So, to conclude as far as our use goes, it's a use that's going to be the same intensity or probably less than the Danish Home current use. You know, it seems there's opposition to any use that's going to be for this, for this property. And I started looking at some of the things that are permitted, you know, like a subdivision, you know, you could -- this is 48 acres, you could put probably, you know, you could definitely subdivide it, you'd have to put

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a road in, but you could get some houses in there, or, you know, some of the other uses, I saw a golf club or a country club or a school. I mean there are uses that are so much more intensive than this use that are permitted in the R-80 zone that I'm not quite -- I'm puzzled by what the opposition is to this quiet, meditative, it's only on occasion that the workshops will be taking place. And I do have a sample calendar with me tonight that we can pass out to the board because it wasn't included in our packet, but it was given to the planning board, so I just brought it with me tonight in case you want to see it. It just tells you, you know, how many people and how often, because often, it'll only be a few days at a time. It's not even going to be like the Danish Home, where the home for the aged was operating seven days a week with staff coming in and out and food delivery, you know, this is not going to be that intensive.

MR. DOUGLAS: Well, if you want us to consider it just, you know, just submit it.

MS. HAGSTROM: I will, yeah, I will.

1	September 27, 2022
2	MR. DOUGLAS: And we'll, that'll be part
3	of our
4	MS. HAGSTROM: Yeah, I'll submit that
5	into the record so you have it, as, you know,
6	since I can't assume since the planning board had
7	it. And then, the last thing I want to talk about
8	is standing. So I see Mr. Schwartz is here
9	tonight. We have requested many times and have
10	been met with silence as to the standing of his
11	client. His client is quote unquote, the Teatown
12	Alliance. I don't know what that means. I do know
13	from certain people that are here that are
14	adjacent to the property, that they are in the
15	Teatown area and that they are not part of the
16	Teatown Alliance.
17	MR. DOUGLAS: When, when you say
18	standing, you're talking about the legal
19	MS. HAGSTROM: Legal standing to oppose
20	our project.
21	MR. DOUGLAS: Okay. Okay.
22	MS. HAGSTROM: Right.
23	MR. DOUGLAS: At the risk of betraying
24	what I, what I do for a living, doesn't that

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apply to whether somebody has the right to file suit in court? Is that, isn't that different?

Because our basic, our basic approach on the zoning board has always been that we have public hearings and people can express support for an application or they can oppose it, no matter who they are. We have, you know, neighbor, neighbors of, of applicants, we have people from other towns, we have them speak. And then we just listen and get all the, all the information people have and then we've got a record, and then we make a decision. We don't generally say, you know, you can't oppose something because you may or may not have the right to file a lawsuit.

MS. HAGSTROM: No, I, I understand that. But I do think it's important for him to identify who his clients are, who he represents, so this board does have an understanding of who are the neighbors and what do they really think about this project and where do they live in relation and are they going to be impacted. I do think those are legitimate questions. You know, it's my understanding that the Teatown Alliance, you

know, includes the town of Cortlandt here, but also Yorktown, Newcastle, Ossining, you know, are these people even in your town. Who are his clients? I just think that should be, what's the harm in asking most people who come up and speak, I'm not saying don't hear from somebody, and as a matter of fact, we didn't oppose him, you know, giving a letter to Mr. Rogers, even though that did end up muddying the water, because I think some of these findings were based on that opposition and were incorrect, frankly.

But I do think that's a reasonable, most people get up and say I'm so-and-so and this is where I live. And I, and I do think just him speaking without identifying what if his clients are I Wyoming, you know, we should know.

MR. DOUGLAS: I'll leave it up to Mr. Schwartz as to what information he wants to or doesn't want to reveal about the specific individuals in the group. But again, our, our approach has always been to hear anybody who wants to come before us.

MS. HAGSTROM: Right. And I think you're

1	September 27, 2022
2	going to hear, it's my understanding from the
3	adjacent neighbors, and I think you're going to
4	hear that they are in support of the Gurdjieff
5	Foundation and what they propose to do with the
6	property.
7	MR. DOUGLAS: Okay. So this sounds to me
8	like it's not really an issue of legal standing.
9	It's an issue of whether or not we should
10	consider people who are more remote from the
11	site?
12	MS. HAGSTROM: Yes.
13	MR. DOUGLAS: If you can point us to a
14	case that says a ZBA cannot take into
15	consideration opposition based on some concept of
16	legal standing
17	MS. HAGSTROM: I, I'm not
18	MR. DOUGLAS: please give it to us.
19	MS. HAGSTROM: yeah, I, I'm not
20	saying
21	MR. DOUGLAS: So we have the benefit of
22	it.
23	MS. HAGSTROM: I'm sorry.
24	MR. DOUGLAS: Otherwise, I'm, I'm

1	September 27, 2022
2	skeptical of the legal standing argument.
3	MS. HAGSTROM: I think the legal
4	standing argument though, I, I agree with you.
5	It's a public hearing. The public can speak.
6	Everybody has the right to speak. I completely
7	agree with that. But then do they have the right
8	to oppose our project when, you know, there's a
9	certain line that comes up when you're not a
10	direct abut or across the street. And I
11	understand that, that's a legal argument. But I
12	think it should enter into the deliberations how
13	interested are you in this project, how are you
14	going to be impacted, right. That would be part
15	of your consideration.
16	MR. DOUGLAS: Okay.
17	MS. HAGSTROM: Okay. Any other
18	questions?
19	MR. CUNNINGHAM: Were you talking about
20	even standing to request the interpretation from
21	Mr. Rogers? Was that part of your standing
22	argument as well?
23	MS. HAGSTROM: Yes, that's, I mean that
24	was, we felt that we couldn't say no, because we

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September 27, 2022

2 3 figured it was going to be heard regardless, but

yes, I think it really muddied the waters and is

4

part of the reason why we ended up where we are

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today.

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MR. DOUGLAS: Do you have any cases that

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questioning, before it gets to the zoning board?

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MS. HAGSTROM: Right.

say, that limit who can get involved in

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MR. DOUGLAS: When it's before the code enforcement officer to make a, to make a determination. If you have cases saying that, that somebody can't, you know, get involved in that, or who can get involved in that, bring it to our attention.

MS. HAGSTROM: I, I certainly will take a look at that, but I think really the broader point is just understanding who, who is here and why and, you know, having an unidentified client, maybe that's just something that the board should take into consideration. That, that's all, that's all I'm asking. We did not oppose Mr. Schwartz making that record, and I'm not opposing him speaking here tonight. I'm not saying that. But

1	September 27, 2022
2	what I am saying is can we dive down into the
3	circumstances of it. I'm just making that
4	request.
5	MR. FLEMING: I have a question. Is your
6	question about the anonymous nature of the people
7	opposing you?
8	MS. HAGSTROM: Yes, absolutely, yes.
9	MR. FLEMING: I mean I, I think it's a
10	fair question, and I don't know, I think I'd
11	actually ask for
12	MS. HAGSTROM: I mean I've been on the
13	other end of it, frankly.
14	MR. FLEMING: [unintelligible]
15	[00:31:22] as to whether someone can come to a
16	town board anonymously and, and seek relief as
17	opposed to any member of the public standing
18	there. Like I had to on many town boards say, hi,
19	my name is Michael Fleming, I live at 24
20	MS. HAGSTROM: You hit the nail on the
21	head, thank you.
22	MR. FLEMING: and make my speech. So
23	if that's the question, I, I'm
24	MS. HAGSTROM: That is, yes. You said it

1	Page 34
1	September 27, 2022
2	better, thank you.
3	MR. DOUGLAS: Okay. We'll hear what Mr.
4	Schwartz has to say about that. I'm not saying
5	you have to be finished. You can keep talking.
6	MS. HAGSTROM: No, I was finished.
7	MR. DOUGLAS: Oh, okay, I'm sorry.
8	MS. HAGSTROM: Thank you so much for
9	your time.
10	MR. DOUGLAS: Thank you.
11	MR. WALSH: Anybody else from the public
12	like to speak in this case? Come up, just state
13	your name and your address.
14	MS. MARGUERITE PITTS: I'm Marguerite
15	Pitts and I live at 1031 Quaker Bridge Road East.
16	I can you is this better?
17	MR. DOUGLAS: We can hear you.
18	MS. PITTS: I thought I had a pretty
19	loud voice.
20	MR. DOUGLAS: It's not just us, it's
21	getting it's on
22	MS. PITTS: Sure.
23	MR. DOUGLAS: and it's also getting
24	recorded so people can watch it on Cable TV. And

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the key person, if Alan, who's, you can't see, yells out to us that he can't hear, then --

MS. PITTS: Okay.

MR. DOUGLAS: Okay.

MS. PITTS: I share 550 linear feet with the Danish Home. And I've been there since 1986. The Danish Home has been a very good neighbor to us, to the whole neighborhood. They've been very careful, they are not noisy, despite the traffic that they have, which you've heard about from their tenants, from their staff, from deliveries that come and go and from family visits.

I and three other of the abutting land owners are here to support the Gurdjieff proposal. And I will speak on one point, at least that. If you look at the map, the lower left corner, which is a very strange shape, is my property. It's nine acres and it, we both, the Danish Home and I have a strip, have woods there. We are along the Croton Aqueduct which is very important to the whole neighborhood and even to New York City people who come up to hike and to bike ride. It's a very rural area there. The

Danish Home, in terms of the property, could easily put a trail that goes down into the Croton Aqueduct trail. There are already trails that people make anyway. So it actually in that sense could qualify as a nature preserve.

I want, I want to express why we support, why I support the Danish Home use by the Gurdjieff. First of all, the Danish Home in their respect for the community, looked at many buyers and they came down to three and they felt that Gurdjieff was the one that would preserve the character of our neighborhood. They really cared about us. And I appreciate that a great deal. They selected Gurdjieff and we agree with them.

Several elements I wanted to talk about.

One is traffic. As was pointed out, the annual traffic of the Danish Home is larger than that that we can expect from Gurdjieff. There will be some peak moments and I think they're going to try to diminish the impact through buses and sharing and through the trains, etc. And their plan is one to keep the rural nature of the property, not to take down the forest and the

September 27, 2022

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meadows, and we hope that you will enforce that.

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We understand that you do that when someone comes

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in for a plan, you make sure they follow it and

In terms of the accommodations, the 24

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we trust that.

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residents, many of them were in 300 square foot

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rooms that the Danish Home says could easily fit

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two or three bed, which could accommodated the,

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what is planned by the Gurdjieff. So we are not

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suspicious that they are going to get in there

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and then start building in order to accommodate

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their peak traffic.

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of who they are and why you should approve them.

So in summary, we're not taking a side

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But we really ask you to think of our

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neighborhood and its bucolic nature and, and

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respect our desire to have a non-intensive use on

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that property. We think that's our best option and it might be our last chance to have a non-

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intensive use. So please try to find a way to

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meet our desires of a neighborhood the way it is

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now. Thank you.

MR. WALSH: Thank you so much.

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Road.

MS. GRETA HANSON: Hi. My name is Greta Hanson and my husband and I own the largest property border, so if you take a look at the purple to the right, it is 1,950 feet on 23 acres. We have been privileged to have been neighbors to the Danish Home for the past 25 years.

MR. WALSH: What's your address?

MS. HANSON: It's 2125 Quaker Ridge

MR. WALSH: Thank you.

MS. HANSON: During that time, we developed and enjoyed a strong relationship with the Danish Home and its management. We have spent Christmas Eves at the Danish Home, and prior to the COVID pandemic, hosted Christmas teas for the residents at our home. In fact, one of our friends was called into service as Santa Claus for one of their celebrations around the Danish Home Christmas tree.

Furthermore, we once had the privilege of hosting one of the 80-year old smørrebrød makers who participated in a Danish Home

September 27, 2022

Strawberry Festival. That is basically rye bread with smear. They transported sandwich makers in for their June Strawberry Festival.

Through the years, we've enjoyed our relationship and have supported the Danish Home's activities. Until the mid-50s, the Danish Home and our property were one. It is our understanding that this property was granted to the Purdy family in the 1800s. Over time, ownership changed and the original property was subdivided in the mid-1950s as referred to by other people here. A portion was granted to Con Ed, another became the property of the Danish Home and a third portion, which includes the Purdy home, became the property that we have owned since January of 1998.

To this day, we maintain a driveway that connects to the main Danish Home driveway for our home and provides emergency access for both properties. We sincerely regret that we are losing the Danish Home as a friend and neighbor. For those of us whose properties adjoin, or are adjoined to the Danish Home, the quality of the

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September 27, 2022

stewardship of the property going forward is an essential and critical, critically important issue with my fellow border neighbors of the Danish Home, we support the sale to the Gurdjieff Foundation. We feel that they will be good stewards. Thank you.

MR. DOUGLAS: Thank you.

MR. ZACH GREENBERG: How is everyone doing? I just want to say my name is Zach Greenberg, I live at 1047 Quaker Bridge Road East. I am that bottom square between Meyards and Marguerite, so I'm about 350 feet away from the Danish Home and I've been in the area, the Croton area, the Cortlandt area for about four years. The reason we moved here was due to the beauty, the nature, the preservation, the quality of land, the neighbors, the people, everything that all you are up here caring for.

We've, nothing makes us happier than driving around the neighborhood, seeing the quality of the land, seeing the beauty of these houses, seeing the use, hiking the trails, meeting people along the trails and just getting

September 27, 2022

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joy from our property and people's property

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around us. Every house around us looks different,

In, in hearing of all this and knowing

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looks amazing and beautiful.

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some potential options, I feel the foundation is,

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is fantastic, when reading about them, when

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learning about them, their use of the lands,

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looking up some of the other sites that they have

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in some areas, are well maintained, landscaped,

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and beautiful. Don't take my word for it. Go look

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at these. They have a place in New York that I've

You know, one of the things I have to be

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seen. They have places in other areas, you can

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Google it. I think it's, I would love to live

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next door.

seems fitting.

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concerned about, as we've heard tonight, time is against us, especially if this one year mark is a big and play in this, and people are losing patience. I for one fear the unknown as what can happen to this property versus what I do know in front of us. They have made what I feel is a good plan and good use of the land in a way that it

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In addition with this, there are other things in this area, you know, that just, you know, are beautiful pieces of property and everyone respects that. I feel from reading their, you know, proposition, proposal and then just after speaking with some of them, that they really do care about the land, as do most of us.

And I just hope that we can look at this, being 350 feet away that I can continue look at this property the way it is and the way that they want to use it versus some other options that may not be as favoring, especially being someone that gets to drive past that every day. Thank you for your time.

MR. DOUGLAS: Thank you very much.

MS. MICHELLE MYARD: Hello, good
evening, my name is Michelle Meyard, I live at
1059 Quaker Bridge Road East. On the map there,
it is the lower left, it's like southwest
boundary, it 830 feet of shared property line. I
have some prepared remarks, but just for some
context, our home, our backyard are visible from
the property line, so if anybody has something at

stake, we certainly do, as do my abutting neighbors who I stand before you today in agreement with. And by the way, I would just add that it took a lot for us to come together and step forward. We're not anonymous. There's a lot at stake for us, so it's important, I think that the board hopefully appreciates that, that this is a brave thing for us to do and we don't know who we're up against, but I'd just like to say that.

So, moving on, so as I said, we share a boundary. It is 830 feet of property line. My husband and I are actually a little bit new to the town of Cortlandt. Unlike some of my lovely neighbors, we moved to the area in 2020. We got married actually just outside this building, in a small, intimate lovely ceremony in the middle of a pandemic. So, we moved into our now house, which we love, just a little over one year ago after a long and arduous journey to find a home that was just right for us. And, excuse me, I'm saying all this because while we might be very new to this community in relative terms, we are a

September 27, 2022

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part of a generation moving into this community who will build our families here.

And what that means is we intend to stay

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Thank you.

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Thank you so much. MR. DOUGLAS:

of the Danish Home to the Gurdjieff Foundation

and we believe they would be good neighbors.

MR. THORT MEYARD: Hello, everyone. I'm

for years to come. We intend to look after this neighborhood and that's really because the generations before us have built something amazing and it means a lot to us and that's why we're here. We're here really in specific terms and I agree with all the points that have been made, but at a high level, we're really advocating for this future that we want to wake up to, which our neighborhood is tree-lined, it's fresh air filled, it's beautiful, it's breathtaking and these types of principles, based on our research, based on the application align to what the Gurdjieff Foundation and, and what they, they practice and their approach seem to be. So for those reasons, we do support the sale

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September 27, 2022

Michelle's husband. As Michelle said, we live next door to the Danish Home. We enjoy taking care of the trees and of the old house where we moved in just one year ago. We love this neighborhood.

MR. WALSH: Could you just give us your full name, just so we have it.

MR. MEYARD: Of course. I'm Thornt Meyard and I live at 1059 Quaker Bridge Road East, just next door from the Danish Home. We are abutting neighbors, with standing, sharing 830 feet of property line, beautiful stone wall, more than 100 years old certainly, just like the house itself, which is older than the Danish Home. And not only are our house and backyard easily seen from the, the, the Danish Home lot, we, we believe that, we believe that the Danish Home stands out, we believe that it stands out for its beautiful wooden landscapes and also for its architectural significance, really, as well as its housekeeper's house, which is a beautiful house as well, which we see very well from our garden.

And we know all too well that larger lots, 48 here, in the area in North Westchester are not so many and are at risk of future develop. And we obviously know that many other developers would love to move in. But we really appreciate the, the project described by the Gurdjieff Foundation, which really did an outstanding work putting together something that proactively takes care of the community already and of the walls, the buildings, the trees, everything.

So we deeply hope that the next chapter of this beautiful place will fall into hands that will respect this, us, the neighbors and for the generations to come, so we believe it should be the Gurdjieff Foundation. Thank you so much.

MR. DOUGLAS: Thank you.

MR. WALSH: Would anybody else like to speak? Come on up.

MR. MICHAEL SHANNON: Good evening, my name is Michael Shannon. I live at 2022 Quaker Ridge Road. I think you know me from another application, but if you'll look at the map up

here, if you go to the very corner of the pink or purple line where it intersects on the right, if you go up there and make a right you're on Quaker Ridge Road. One of my biggest concerns is the potential traffic impact of this planned facility because if you come out of the present Danish Home, you make either a left or a right. And if you make a right, you head toward a one-lane, very small bridge. If you go left, you head towards Quaker Ridge.

The activities that are in some of the plans seem more significant. They talk about more than 100 people coming, they talk about weekends, so the traffic flow may be an issue. But I don't want to get into all the level of detail tonight. I just want to make a couple of points. I've received a number of emails from neighbors expressing concern at least about this, but they were Jewish and said they couldn't make it tonight. Counsel said that she would like to question Mr. Rogers. I do hope that you continue this hearing, so that people that couldn't make it can make it next time, and that, if need be,

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Mr. Rogers can be questioned.

I don't think anybody will argue that the foundation's beliefs are in any way a sham or questionable or not good. The two issues that counsel raised was whether they qualify under the religious exemption or under a pre-existing use.

Mr. Schwartz had submitted a letter, which is attached to their application which attaches some of the information publicly available on websites where they describe themselves as not religious but more philanthropic and, and engaged in what, what sounds to some of us as coaching programs, examine oneself, self-esteem, meditation to accomplish those.

I don't know if it's appropriate or not to ask whether the individuals, if asked the question, what religion are you, I would suspect many of them would say I'm Catholic, Protestant, Jewish or whatever. And they belong to this foundation. The -- it made me think a bit about the Knights of Columbus that I belonged to for years. That's not a religion. It's an organization that's based in part on the beliefs

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of the Catholic Church and does good deeds, etc. and has parties and things like that. So I don't know whether it rises to the level under your code of the sufficient religious exemption. They did previously identify as a non-school curriculum program. And I think their prior statements publicly more accurately identify them than their arguments here.

The other point that they make is they rely on the pre-existing condition. And the order that they attach from the Ramble Hill Resort Club talks about that being allowed because it would result in a reduction in traffic activity and the order actually went on right before the end to say we will not countenance any mental institution, sanitarium or similar use or a nursing home in this area, and any attempts to expand the use beyond the feature as a home for the aged will be grounds to annual the certificate.

So I don't think that is a good precedent for them. I do think that the letter that Mr. Schwartz previously submitted addresses

September 27, 2022

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a number of the other concerns and I ask that you

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do allow this public hearing to continue again.

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MS. HAGSTROM: Can I just make a brief

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clarification?

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MR. DOUGLAS: At the end, after we've

MR. DAVID VALDEZ: Hello and thanks for

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heard from anybody else, okay.

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holding this hearing. I'm David Valdez. I reside

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on Glendale Road, which is part of Teatown in the

1011

Newcastle part, what we call the West End of

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Teatown. The purpose of my getting up here and

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saying something is to support my neighbors and

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my friends who will have the biggest impact and

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influence from any externalities from the future

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owner of this property and it would be very

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talked to, to have you grant the permits, special

pleasing to me and, and my neighbors that I've

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permits or whatever is necessary for the

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Gurdjieff Foundation to operate from this

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property. I've been in the property, it's an

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amazing piece of property. And what is so

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critical, as you have heard, not only in this

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conversation, but in many conversations of the

September 27, 2022

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neighborhood, what we truly value is nature, the trees, our property, dark, not the light, not commercial, and the Gurdjieff Foundation is very consistent with the neighborhood and we hope that as you get through the questions, that you would see to allow them to proceed with the confidence that they could operate from this property. Thank you.

MR. DOUGLAS: Thank you.

requests for permits and changes to the

MR. GREENBERG: I apologize, but I had forgotten one of my comments based on an earlier discussion that was had.

MR. KEHOE: Could you just, for the --

MR. GREENBERG: Zach Greenberg, 1047

Quaker Bridge Road East. I'll get the hand of
this eventually. I promise. Look, you know, the
question about the Teatown Alliance, I just want
to be fair and honest. The part, the issue that I
have is that it is misleading in the fact that it
doesn't represent all of Teatown. You just heard
from a handful of people and there are a handful
more that are not affiliated with this alliance.

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I care about Teatown, I love Teatown, I love the preservation of it and the nature. But the alliance is a small group and it does not represent all of us. And I just want to clarify that.

MR. DOUGLAS: Thank you.

MR. BRAD SCHWARTZ: Good evening, Mr.
Chairman and members of the board. Brad Schwartz
from the law firm of Zarin & Steinmetz,
representing the Greater Teatown Alliance. My
name has come up a few times tonight, so I wanted
to at least acknowledge my presence here this
evening. I'm here strictly to monitor tonight's
hearing and will reserve comment for, for the
next meeting, including we will respond and
address the standing comments that have come up
tonight. Mr. Fleming, I heard your comment
earlier and we will address that next month.
Thank you.

MR. WALSH: Anybody else from the public have any comments?

MR. KEHOE: We want to, we want to check
-- we want to check online, so if anyone is

1	September 27, 2022
2	waiting in the waiting room online and wants to
3	speak on this application, please raise your
4	hand. Can you hear us? We can't hear you. We
5	don't know we don't think it's on our end.
6	MR. DOUGLAS: Who is it that's trying to
7	speak?
8	MR. KEHOE: Allie. And it looks like the
9	microphone is moving, so she's speaking, we just
10	can't hear.
11	MR. DOUGLAS: Is she on mute? Because I
12	see it says mute.
13	MR. KEHOE: Alright. We, we can't hear
14	you.
15	MR. FRANCO: I'm not sure if people who
16	were sitting further away, she said sorry, we
17	might have to restart our computer.
18	MR. KEHOE: Okay.
19	MR. WALSH: Is there anyone else who
20	wants, anyone else who wants to speak?
21	MR. KEHOE: No one else is raising their
22	hand.
23	MR. DOUGLAS: No, nobody else? Okay.
24	We'll wait until they restart their computer.

1	September 27, 2022
2	MR. WALSH: Did you have another
3	comment, did you want to get back up?
4	MR. DOUGLAS: Oh, yeah, okay, that's a
5	good idea.
6	MR. WALSH: He had a comment too.
7	MS. HAGSTROM: Oh.
8	MR. WALSH: He was standing up before.
9	MR. MEYARD: Thank you so much. Just a
10	quick comment.
11	MR. WALSH: Name again, sorry.
12	MR. KEHOE: Just, you got to say your
13	name.
14	MR. MEYARD: Sure, no worries. I'm
15	Thornt Meyard, 1059 Quaker Bridge Road. So
16	another quick comment which is as we said, we
17	live next door to the Danish Home, but also next,
18	really next to their driveway, and obviously over
19	the last few months, we made extensive research
20	to understand what could be the potential traffic
21	obviously. Right now, it's pretty quiet, the
22	Danish Home is almost empty. We know very well
23	it's not, isn't going to be like this forever,
24	and so we run the numbers in detail. We looked at

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the proposal from the foundation, we also looked at what the Danish Home used to be, 24 permanent residents, their families coming over, ten fulltime caretakers and their respective families, so there was 34 people plus two to five employees working there full time, going in and out not staying overnight. All of that means that the annual number of, the total number of nights per year of the Danish Home was roughly in the 14,000 nights, 48 acres [unintelligible] [00:58:59] their well, they have an amazing well, 500 feet deep, and we run the numbers looking at the proposal from the Gurdjieff Foundation, I will let their lawyers express that in more details, but to us it looks very much like in terms of occupancy overall during the year, which is what matters most, it's amazing for us neighbors. That's the best possible neighbors really, again, when we compare that to what usually happens to larger lots in North Westchester and we're so lucky. So we really hope for the best. Thank you so much.

MR. DOUGLAS: Thank you. She come back

1 September 27, 2022 2 yet? MR. KEHOE: No. If anyone zooming into 3 the meeting wishes to speak, please raise your 4 5 hand. We can hear you now. MS. ALICE LEE: Oh, hi, this is actually 6 7 Allie, we're using a different device. But we live on the, if you look at the map, we live on 8 9 the --10 MR. WALSH: Can you state your full 11 name, sorry, and address? 12 MS. LEE: Alice Lee at 2102 Quaker Ridge 13 Road and we live on the, the lower right hand 14 corner of the map, right across the street from 15 the Danish Home and we just wanted to also say 16 that we are very supportive of the Gurdjieff 17 moving in. We did not know about our neighbor's 18 support, but we really have never had an issue 19 with the Gurdjieff coming in from the very start. 20 We thought, we researched them as well, and we 21 found their foundation to be quite nice and we, 22 we do welcome them. We think that they'll be very 23 respectful neighbors and yeah, that's it.

MR. DOUGLAS: Thank you very much.

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MR. WALSH: Anybody else?

MR. DOUGLAS: Anybody?

MR. WALSH: No.

MR. DOUGLAS: Anybody else? No, okay.

MR. WALSH: If you want to get back up,

please.

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MS. HAGSTROM: Thank you. Just very briefly and it was in our submissions as well, but I just, one gentleman said something about the Gurdjieff Foundation and Mr. Schwartz's letter saying it wasn't religious. That was not actually the Gurdjieff Foundation. There are different corporations that may deal with Gurdjieff's teachings, but I think we just need to be really careful about who we're talking about, because this is The Gurdjieff Foundation Inc. and that was a different corporation. We actually submitted in our papers, in Chicago, there's the Gurdjieff who's, you know, religious, so for everything you find, you can find something the opposite, which is exactly why this board and the planning board really just need to consider the Gurdjieff Foundation Inc., which is

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1	Page 58 September 27, 2022
2	the applicant here. Thank you.
3	MR. DOUGLAS: Okay. Thank you.
4	MR. WALSH: Anybody else? Okay. Chris,
5	we also got, we also got the emails too. Do we
6	put those in of the public record?
7	MR. CUNNINGHAM: That's exactly what I
8	was about to say.
9	MR. WALSH: We also received, I don't
10	know how many today.
11	MR. KEHOE: Approximately 20.
12	MR. WALSH: Twenty, 20 email comments
13	that we're putting into the record that will be
14	made public, correct?
15	MR. KEHOE: Well, they'll become part of
16	the record, anyone can search them, and I, I
17	think it's important to mention, all 20 were in
18	favor. None of them are opposed.
19	MR. DOUGLAS: Okay. So, I think that
20	we're going to keep the hearing, the public
21	hearing open, so next month, anybody else from
22	the public that wants to be heard can speak, the
23	applicants can further speak. Mr. Schwartz has
24	indicated that he wants to speak and Mr.

1	September 27, 2022
2	Cunningham, you're going to confer with Mr.
3	Rogers to see if he's available to, to come?
4	MR. CUNNINGHAM: Yes, I'll do that.
5	MR. WALSH: I make a motion for case
6	number 2022-5 for the Gurdjieff Foundation to
7	keep the public hearing open until next month.
8	MR. KEHOE: Which is Tuesday, October
9	25th.
10	MR. DOUGLAS: 25th, right.
11	MR. FLEMING: Second.
12	MR. DOUGLAS: Okay. All in favor?
13	MULTIPLE: Aye.
14	MR. DOUGLAS: Any opposed? Okay. The
15	case number 2022-5 is adjourned until next month,
16	but the public hearing is still kept open.
17	MR. DOUGLAS: Alright. We have one other
18	item, old business, it's case number 26-14, 2016-
19	24, the application of Hudson Ridge Wellness
20	Center for an area variance for the requirement
21	that a hospital in a residential district must
22	have frontage on a state road for a property
23	located at 2016 Quaker Ridge Road.
24	MR. WALSH: I'm going to recuse myself.

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As people may be aware, we had several hearings on this matter, and at the last one, we closed the public hearing and before I go forward, several members of the board had been recused from this. I'll give them a chance to step outside. And I'll also note that Mr. Cunningham is also stepping aside, because he's been recused from this. So as we, we had indicated at the last meeting, at the conclusion, that we would do our best to be prepared to vote on this application at this meeting, and to that end, we have, we have prepared a draft decision and order, which we can, I will read/summarize for people. And then we can each vote on the draft to see whether the members of the board agree that this decision order should be issued.

I will, I will read sections of it and I will summarize sections just because it's rather lengthy, at least the copy I have here is nine-and-a-half single pages. So to spare people, I will, I will summarize certain sections. Okay. So essentially, this is an application by the Hudson Ridge Wellness Center, Inc. and Hudson Education

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and Wellness Center, which we're going to call the applicant in this decision order, for an area variance from the requirement that a hospital in a town residential zoning district have frontage on a state road. And the draft starts with some of the backgrounds and the issue that's presented, specifically that the applicant is seeking to operate, quote, a specialty hospital serving patients with chemical dependency issues at an approximately 20-acre property located at 2016 Quaker Ridge Road. 2016 Quaker Ridge Road is part of a residential district zoned R-80 and Article 10 of the town zoning code contains provisions pertaining to the granting of special permits, section 307-59B9 of the zoning code, which is part of Article 10, provides that hospitals in a residential zone are only to be permitted on lots that fronts on a state road.

And consistent with that section, the zoning codes table of permitted uses allows a hospital in a residential zone by special permit provided that the property has frontage on a state road and a subsection that's part of

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September 27, 2022

section 307-15, which are notes to the table of permitted uses contains the same requirements that hospitals be permitted only on a lot in a residential zone that fronts on a state road.

The applicant's property is located at 2016 Quaker Ridge Road, in the Teatown section of town. Quaker Ridge Road is not a state road.

Therefore, the applicant seeks a variance from the requirements that a hospital in a residential district have frontage on a state road.

The D&O then talks about some of the history including the fact this application first became, came before this board in 2016 and it's been concurrently pending before the planning board, which has been designated the lead agency for purposes of SEQRA, that's S-E-Q-R-A, related issues and as is appropriate in applications in which certain issues are before the planning board and certain issues are before this, this board, the two boards have been coordinating their review of the matter.

The application has been the subject of two previous decisions of this board on discreet

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issues. The first one had to address the issue as to whether this should be dealt with as an area variance as opposed to a use variance. And in the decision and order on that issue, we stated explicitly that it was not then addressing the substantive merits or a lack thereof, or the applicant's application for an area variance for its proposed hospital. And that's a decision and order we had found that it should be considered an area variance.

Then in 2019, the applicant sought interpretation by this board as to certain determinations made by the town's code enforcement officer including his determination that the applicant's proposed wellness center did not constitute a hospital or a specialty hospital and therefore did not constitute a use permitted in an R-80 zone and did not meet the required conditions for a special permit in such a zone.

This board found by a three to one vote that the proposed use did meet the definition of a hospital, however, this vote fell short of the four affirmative votes that are required to

September 27, 2022

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overturn the determination. The applicant then

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challenged the determination in court, and the

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court ruled that the proposed use is to be

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considered a quote, hospital.

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board resumed its review of the applicant's site

Okay. After that decision, the planning

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plan for the facility and conducted a thorough

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environmental review of the proposed project.

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This board held in abeyance further consideration

Two significant developments occurred

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of the applicant's request for an area variance

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pending these reviews by the planning board.

during this period. First, the applicant

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substantially scaled back the scale of its proposed project, agreeing to 34 separate and detailed conditions as part of any special permit that might ultimately be issued. And then the draft D&O lists a good number of these conditions. I'm not going to ready either all of the 34, they were all of them that we listed here, but some of the ones that the D&O takes note of is that the maximum capacity of resident

beds shall be 52 down from the 92 that the

September 27, 2022

applicant had previously sought. That strict 2 limitations were placed on the maximum number of 3 residents in buildings closer to adjoining 4 5 properties, that the applicant agreed that no outpatient services shall be offered or provided, 6 7 that staff would not exceed approximately 65 down from the initial 86, and that there would be no 9 more than approximately 23 staff members on site, that shuttle vans would be used to and from the 10 11 site, that no new buildings or structures would 12 be constructed on the property, that exterior and 13 interior lighting would be turned off not later 14 than 10:00 p.m. and there are additional provisos regarding lighting. All buildings with windows 15 16 facing any adjoining properties would have lights 17 out between 10:00 p.m. and 6:00 a.m. and four of 18 the buildings would not have any windows, 19 entrances or exits facing the adjoining 20 properties. There was a maximum on the number of 21 parking spaces, and there are additional 22 conditions. Again, I don't want to, to drag this 23 on, on and on, but they're listed in the draft 24 D&O.

The second significant development that D&O notes is that on April 5th of this year, the planning board issued a negative declaration, a neg dec to use the lingo, determining that the applicant's proposal will not have a significant adverse environmental impact. The neg dec incorporated and attached the 34 conditions to which the applicant had agreed, and noted that such conditions cannot be unilaterally changed by the applicant.

The planning board's neg dec analyzed in detail the environmental issues identified as relevant, namely impact on surface water, impact on ground water, impact on transportation, impact on noise, odor and light and consistency with community plan and community character. The neg dec concluded that the applicant's proposed project would not have significant impact on any of these areas. And then we go and discuss and we discuss and summarizing the neg dec's findings as to each of these areas, as to surface water, as to groundwater, and -- I will read the part that discusses traffic issues because that's been a,

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that's been a topic that's been discussed to a certain degree or to a great degree in front of us and we note in the draft D&O that the neg dec discusses multiple traffic studies and a traffic plan that contains as a central component the provision of a shuttle to serve employees at the facility as well as capping the maximum number of employee shifts, a traffic monitoring protocol and a number of other items. The neg dec concludes, quote from a traffic perspective as reduced from 92 to 52 beds, the subject application should not have a significant adverse environmental impact.

And then we discussed the noise, odor and light findings in the neg dec, including they have a lighting plan and some of the blocking out of lights in the absence of windows that in noted above. And then, finally as to the community plan and community character, the neg dec notes that the planning board has concluded the application should not have a significant adverse environmental impact.

The neg dec additionally correctly notes

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that the applicant's site plan cannot be approved via planning board unless this board grants a variance from the requirement that a hospital in a residential district shall be on a state road and that in considering the applicant's request for the variance, this board must apply a fivefactor test including whether an undesirable change will be produced in the character of the neighborhood or if a detriment to nearby properties will occur. Therefore, the neg dec states, again correctly, quote, it should be clear that the planning board's environmental review and negative declaration does not in any way preclude or prejudge the zoning boards required analysis of this factor.

Okay. So, following the planning board's issuance of this neg dec, the applicant requested that we proceed with its request variance and we did so and had several hearings on various dates in which he heard from the applicant's attorney, attorneys for citizens groups opposed to the applicant's project and a number of individuals likewise opposed the applicant's request for a

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September 27, 2022

variance. And we also received multiple thorough written submissions from the applicant and those opposed to the request. We note that the board appreciates and was greatly aided by these presentations and submissions and has reviewed them carefully.

The draft D&O then goes on to analyze and apply each of the five factors to this matter. First, we note that these five factors are under the state statute, the town law, quote, if the Zoning Board of Appeals shall take into consideration the benefits of the applicant if the variance is granted as they weigh against the detriments to the health, safety and welfare of the neighborhood or community by such grant and then it's that same town law section is 267-B3B, it sets forth the five factors.

And we note that no one factor is determinative but each factor must be given due consideration and there's a case cite for that, and therefore we're going to -- now, we now address each of those factors in turn.

So the first factor is commonly referred

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to as the quote, community character factor, which asked the board to weight the benefit to the applicant against possible undesirable change the variance might produce in the character of the neighborhood or for detriment to nearby properties that will occur from the granting of that variance.

The opponents of the applicant's project have focused much of their attention on this factor. The board fully understands these neighbor's concerns. As they have pointed out, Teatown is a semirural neighborhood consisting primarily of single family house on large lots. Teatown is a beautiful section of the town. Opponents of the applicant's project have expressed deep and undoubtedly genuine concerns about possible effects that the presence of the hospital facility proposed by the applicant might have on the neighborhood, be it due to increased traffic, light, noise or otherwise. There is also the more generalized concern about the quote, fit between this residential neighborhood with its particular place and an institutional use such as

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September 27, 2022

the applicant's proposed facility. Opponents
additionally note the town's expressed preference
in its master plan that medical facilities be
located, if possible, in the area surrounding
Hudson Valley Hospital.

After careful consideration, the board has concluded that these concerns of the residents, though understandable, do not sufficiently tip the scale towards denial of the applicant's requested variance. To begin with, many of the opponent's concerns boil down to worries about potential environmental impacts. In its neg dec, the planning board made specific findings pursuant to SEQRA that the applicant's scaled back proposal, which includes numerous agreed to conditions would not in fact have a significant impact on traffic, surface water, groundwater, noise, odor and light. That is, in the words of the neg dec, the subject application should not have a significant adverse environmental impact.

The ZBA is of the view that the planning board's findings, which are based on studies and

other empirical facts detailed in the neg dec are logical, convincing and correct. The ZBA therefore defers to and accepts the planning board's findings and conclusions about lack of significant adverse environmental impact made in the planning board's SEQRA review.

Based on the evidence based before it, the board believes that the express concerns that the operation in the proposed facility will significantly alter the overall character of the Teatown area or cause substantial harm to residents living in Teatown will prove to be largely unfounded. The property lot sits on the very edge of Teatown toward the end of the section of Quaker Ridge Road that lies in town. There will be no signage on the roads, the buildings on the property are not visible from the road.

Not only will, as found by the planning board, there will be little overall impact on traffic, but most of what traffic there will be will come from the south away from nearly all of Teatown. Nothing about the proposed facility

should negatively affect the neighborliness of the community with its lemonade stands and holiday traditions, its wildlife and trails or its safety.

Moreover the fact that the applicant will be engaging in institutional use is not unprecedented in the Teatown area. The property itself, when previously in use, was used for institutional purposes, including originally as a hospital.

The largest single property owner in the Teatown area is Teatown Lake Reservation, which draws literally thousands of visitors to its properties, which lie on both sides of Teatown Road and also include and are linked to its separate property, Cliffdale Farm on a different section of Teatown Road.

Until recently, the Danish Home, located, like the applicant's property, on Quaker Ridge Road, operated as senior citizen residence and center. The town code permits multiple kinds of uses in R-80 districts, including religious institutions, schools, government buildings and

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public utility facilities, each of which is permitted as of right. Also, it seems likely that the institutional use that the application is proposing will have a lesser impact on the neighborhood, than say if the various buildings on the property would be utilized as multidwelling residences or torn down so that the 20-acre property could be subdivided.

Now, the biggest impact of course will be on the properties immediately adjoining or very close to the applicant's property. The board does not wish to denigrate any impacts that the owners that those particular properties may experience from the opening of the applicant's facility. The board finds however, that any such possible detriment to such properties is not of such a degree as to warrant denial of the applicant's requested variance and thereby prevent it from proceeding with its proposed wellness center.

As discussed above, the planning board has convincingly found that there will not be significant impacts as to light or noise,

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traffic, surface water or groundwater.

Furthermore, for example, there will be no buildings other than those that already exist and those existing buildings cannot be increased in size. Windows facing the adjoining properties will be blacked out after 10:00 p.m. and there will be strict rules regarding the shutting off of lights in general.

Four of the buildings will not have any windows, entrances or exits facing adjoining properties whatsoever. There will be no events held at the property and the applicant has agreed to plant 140 spruce trees and will provide a, so it's a further buffer and screen the property from that of the adjoining neighbors, whose views as seen on a board site visit are already largely screened by existing trees both on neighbor's property and on the applicant's property.

Also, as observed above, the applicant's property has previously been utilized for institutional purposes. It appears that each of the residential parcels adjoining the property was purchased by the current owners well after

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the construction of the buildings for institutional use and those owners were thus aware, or reasonably should have been aware that one day an owner of the property, of the applicant's property might very well seek once again to utilize the property for an institutional purpose.

The board recognizes that the town has expressed a preference in its 2016 master plan that healthcare facilities be located in the northern section of the town near Hudson Valley Hospital in a proposed district to be known as a medically oriented district, the MOD. But the town has not prohibited healthcare related operations in other parts of town and did not alter the section of the town's zoning code permitted hospitals in residential district, which were adopted in 2004.

In fact, the chair of this board was a member of the Master Plan Committee that recommended the adoption of the MOD and does not recall any discussion whatsoever at committee meetings suggesting that the existence of a MOD

September 27, 2022

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should prevent the opening of other healthcare

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oriented businesses in other parts of the town.

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also additionally pointed out that Quaker Ridge

Opponents of the requested variance have

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Road is a narrow road and far different in 6

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character from a state road. While there appears

to be no legislative history as to the reasoning behind the inclusion of frontage on a state road

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as a requirement for the granting of special

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permits for hospital and nursing homes in

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residential districts, logic would seem to

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dictate that this requirement was included

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largely because of concerns about the heavy

traffic and usage often associated with

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hospitals, including for instance, ambulances,

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EMT vehicles, etc. The applicant's proposed

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facility will not generate such traffic as the

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planning board held in its neg dec.

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Finally, it cannot be overlooked that the facility that the applicant proposes to

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operate will itself provide a benefit to the

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community. Substance abuse is needless to say, a

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significant problem, including in the town and

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September 27, 2022

surrounding communities. The applicant's proposed specialty hospital for the treatment of persons with chemical dependencies therefore will supply an important social service including to residents of the town. Among the 34 conditions to which the applicant has agreed is the requirement that a minimum of two residents beds be made available to Cortlandt, Yorktown, Ossining and Newcastle residents for each successive 30-day period. One such bed shall be made available at a cost no greater than Medicaid payment and the other shall be made available on a sliding scale based on income. Furthermore, town residents are by no means limited to those two dedicated spots in the facility, but can apply for treatment at the facility.

For each of these reasons, this board concludes that the community character factor favors the granting of the variance that the applicant is requesting.

Okay. The D&O continues to address the four other factors which can be addressed more readily. The second factor is the necessity of

the requested variance. As to that factor, the facility that the applicant proposes cannot be operated as a location absence a variance from the requirement that a hospital in a residential zoning district must have frontage on a state road, thus the benefit by the applicant cannot be achieved by some other method feasible for the applicant to pursue other than an area variance.

The other factor is whether the requested variance is substantial, has a limited relevance to this sort of application. This factor has more bearing on variances seeking, for instance in a front yard setback, or an allowance of any increase of the height of a building. In those situations, this board can analyze whether a setback or height increase of less than the one sought by the applicant can largely achieve the benefit that the applicant is seeking. Here the requested variance is not a matter of degree. It is like for instance, a request to allow an otherwise prohibited accessory structure in their front yard, an either or situation.

The board finds that given this

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2 assessment of the

September 27, 2022

assessment of the other more pertinent factors, the variance that the applicant is requesting should not be denied based on its quote substantiality.

Okay. As to the fourth factor, the effect on environmental conditions, as discussed above, the planning board has concluded as per their SEQRA process that the applicant's proposal will not have a significant adverse environmental impact, a conclusion with which the ZBA concurs.

And the final factor is whether the difficulty and the need for a variance was quote, self created. The applicant purchased the property in 2010 and the zoning code state frontage requirement was implemented in 2004, thus the applicant had or should have had notice for the need for a variance when it purchased the property. However, the state's town law states expressly that consideration of this factor, quote, shall be relevant to the decision of the Board of Appeals but shall not necessarily preclude the granting of the area variance.

This board finds that in light of its

1	September 27, 2022
2	assessments of the other four factors, the fact
3	that the applicant was or should have been aware
4	of the frontage requirement when it purchased the
5	property does not justify a denial of the
6	variance.
7	In sum, the D&O as drafted, writes this
8	board concludes that upon analysis of the five
9	factors, given the facts of this case, the
10	benefit to the applicant if the variance is
11	granted as weighed against the detriment to the
12	health, safety and welfare of the neighborhood or
13	community by such grant warrants the granting of
14	the variance that the applicant requesting.
15	So, do we have a motion to adopt the D&O
16	that I've read and summarized here?
17	MR. MARTINEZ: I make a motion to adopt
18	the D&O as read for 2016-24, Hudson Ridge
19	Wellness Center.
20	MR. DOUGLAS: Okay. All in favor? Oh,
21	second, somebody second?
22	MR. FLEMING: Second.
23	MR. DOUGLAS: All in favor?
24	MULTIPLE: Aye.

1	September 27, 2022
2	MR. DOUGLAS: Any opposed? Okay. So the
3	variance is granted. So.
4	MR. DAVIS: Thank you very much.
5	MR. DOUGLAS: Okay. Thank you very much.
6	MR. DAVIS: Mr. Laker who normally
7	attends could not attend because he's
8	[unintelligible] [01:29:38] trustees meeting, but
9	he sure would to [unintelligible] [01:29:38]
10	things as well.
11	MR. DOUGLAS: Thank you. Okay.
12	MR. DAVIS: Thank you.
13	MR. CHIN: I make a motion we adjourn
14	the hearing.
15	MR. FLEMING: Meeting.
16	MR. CHIN: Meeting.
17	MR. FLEMING: I second it.
18	MR. DOUGLAS: All in favor?
19	MULTIPLE: Aye.
20	MR. DOUGLAS: Any opposed? Okay, the
21	meeting is adjourned.
22	(The public board meeting concluded at
23	8:30 p.m.)
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CERTIFICATE OF ACCURACY

I, Ryan Manaloto, certify that the foregoing transcript of the Zoning Board of Appeals meeting of the Town of Cortlandt on September 27, 2022 was prepared using the required transcription equipment and is a true and accurate record of the proceedings.

Certified By

Philot

Date: October 14, 2022

GENEVAWORLDWIDE, INC

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